

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY NAIROBI

C O N F I D E N T I A L STATE 051974

FOR KITCHEN AND MOREY

FOLLOWING REPEAT STATE 051974 ACTION KINSHASA KULAL LUMPUR LIMA
MONROVIA USUN GENEVA ALGIERS COLOBMO KATHMANDU NEW DELHI
GEORGETOWN DAMASCUS KUWAIT DAR ES SALAAM DAKAR MOGADISCIO
BAMAKO CAIRO MEXICO BELGRADE MARCH 15TH

QUOTE

C O N F I D E N T I A L STATE 051974

.O. 11652: GDS

TAGS: EGEN, UNGA

SUBJECT: UNGA SPECIAL SESSION

1. FYI ONLY: HOST GOVERNMENTS OF ADDRESSEE POSTS (EXCEPT
MEXICO CITY) WILL BE REPRESENTED AT MEETING OF NON-ALIGNED
CONFERENCE COMMITTEE (NACC) OPENING MARCH 19 IN ALGIERS.
AMONG OTHER SUBJECTS, NACC WILL CONSIDER AGENDA AND NON-
ALIGNED STRATEGY FOR THE UNGA SPECIAL SESSION OPENING
APRIL 9 IN NEW YORK. WHILE WE ARE IN CLOSE CONSULTATION
WITH A BROAD RANGE OF COUNTRIES AT THE UN, INCLUDING
WEO'S, DEPT BELIEVES IT USEFUL TO OUTLINE FOR CERTAIN
MORE ACCESSIBLE NACC PARTICIPANTS USG VIEWS ON FORTHCOMING
SPECIAL SESSION. WE HOPE THEREBY TO CONVEY US POSITION
ON SPECIAL GA, TO HELP DISSIPATE ANY SUSPICION ABOUT
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OUR ATTITUDES, AND ALSO TO BEGIN MORE SYSTEMATIC

DISCUSSIONS WITH CERTAIN MEMBERS OF NON-ALIGNED GROUP ON PROBLEMS OF MUTUAL CONCERN.

2. MOST LDC'S APPARENTLY SEE THE SPECIAL GA SESSION AS FURTHER OPPORTUNITY TO PURSUE THEIR CONTINUING DEMAND FOR MORE WESTERN SUPPORT FOR RAPID ECONOMIC GROWTH; TO EXTRACT POLICY CONCESSIONS FROM DEVELOPED COUNTRIES IN FIELDS OF TRADE, AID, MONETARY REFORM, AND TRANSFER OF TECHNOLOGY; TO GAIN BETTER DEAL IN RADING RAW MATERIALS FOR WESTERN MANUFACTURER AND AN EXPANDED ROLE IN MAKING RLOBAL DECISIONS IN TRADE AND MONETARY AFFAIRS. LDC'S

MAY PRESS SPECIAL SESSION TO ADOPT A SET OF PRINCIPLES FOR INTERNATIONAL CONDUCT IN THESE AREAS AS WELL AS ESTABLISH SOME PLAN FOR FOLLOW-UP ACTION. THEY DO NOT SEEM TO WANT TO ESTABLISH SPECIAL NEW MACHINERY. FURTHER, THEY RECOGNIZE THAT SPECIAL GA CANNOT DEVELOP DEFINITIVE SOLUTIONS TO THESE NAJOR PROBLEMS DURING THREE TO FOUR WEEK MEETING.

3. US OBJECTIVES AT SPECIAL SESSION WILL BE TO:

A. FURTHER AN UNDERSTANDING OF COMPLICATED AND INTER-RELATED PROBLEMS OF RAW MATERIALS (BOTH SHORTAGES AND PRICES) AND DEVELOPMENT;

B. GAIN BETTER UNDERSTANDING OF US POSITIONS ON THESE SUBJECTS AND DEMONSTRATE FUNDAMENTAL COMPATIBILITY OF US VIEWS WITH REASONABLE ASPIRATIONS OF DEVELOPING COUNTRIES .

C. BUILD POSITIVE BASE FOR LATER COOPERATION ON RAW MATERIALS AND FUEL, PARTICULARLY WITH LDC'S.

AT THE SAME TIME, WE WILL OF COURSE SEEK TO LIMIT DAMAGE TO OUR ON-GOING ACTION PROGRAMS (FUEL, TRADE, MONETARY, ETC.), PARTICULARLY BY RESISTING ESTABLISHMENT OF NEW INTERNATIONAL MACHINERY (WHICH SEEMS UNLIKELY AT THIS TIME) AND BY RESISTING ADOPTION OF PRINCIPLES ON INTERNATIONAL ECONOMIC PROBLEMS WHICH MIGHT PREJUDICE OUR POSITIONS.
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WE SHALL TRY TO DEFLECT ATTEMPTS BY OTHERS TO BLAME US FOR ALL THAT IS WRONG IN WORLD. WE DO NOT HAVE THE VOTES IN GA FOR DIRECT ENDORSEMENT OF OUR VIEWS BY SPECIAL SESSION. IF ATTEMPTED, IT WOULD CAUSE RESENTMENT BY CUTTING ACROSS LDC INITIATIVE,AND MIGHT HAVE DAMAGING SIDE EFFECTS ON OUR MIDDLE EAST PEACE EFFORTS. THUS, WE WILL FOLLOW ESSENTIALLY EDUCATIONAL AND DAMAGE LIMITING OPTION, STRESSING THEME OF INTERDEPENDENCE

AND INTERNATIONAL COLLABORATION IN SEEKING SOLUTIONS. WE PROBABLY WILL LEAVE INITIATIVE IN HANDS OF LDC'S AT LEAST UNTIL END OF GENERAL DEBATE. WE SHALL MAINTAIN LOW KEY CONSULTATIONS WITH LDC'S (AND OTHERS) IN NEW YORK AND IN CAPITALS, AND TAKE ADVANTAGE OF TACTICAL OPPORTUNITIES AS THEY ARISE TO SHAPE STATEMENTS OF PRINCIPLES TO COMPORT WITH OUR VIEWS.

4. WHILE NOT NECESSARILY IN CONFLICT, SUBSTANCE OF MUCH OF GA SPECIAL SESSION WILL OVERLAP WITH FIVE

MAJOR ON-GOING NEGOTIATIONS IN WHICH WE ARE PARTICULARLY INTERESTED:

A. UN'S WORLD FOOD CONFERENCE (FOOD, FOOD AID AND RELATED PROBLEMS).

B. MULTILATERAL TRADE NEGOTIATIONS (REDUCTION OF TRADE BARRIERS);

C. IMF AND COMMITTEE OF TWENTY (NEW INTERNATIONAL MONETARY REGIME, FINANCING OF OIL DEFICITS, RECYCLING OF SURPLUSES

D. ENERGY COORDINATING GROUP (AVAILABILITY OF ADEQUATE ENERGY SUPPLIES AT REASONABLE PRICES).

E. UNCTAD WORKING GROUP ON A CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES. END FYI.

5. IN LIGHT FOREGOING SETTING, ACTION ADDRESSEES SHOULD RAISE FOLLOWING POINTS AT APPROPRIATE LEVEL BEFORE HOST GOVERNMENT NACC DELEGATION DEPARTS:
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(A) -- USG LOOKS FOR MOST POSITIVE POSSIBLE OUTCOME OF SPECIAL GA; CONFRONTATION IS TO NOBODY'S ADVANTAGE AND, WHILE NO ONE CAN PREVENT MALICIOUS DEBATE OR EMPTY RESOLUTIONS, USG WILL RESPOND CONSTRUCTIVELY TO THOSE WHO DESIRE REAL DIALOGUE ON THESE VERY IMPORTANT SUBJECTS;

(B) -- USG SEES SPECIAL SESSION AS OPPORTUNITY TO EXCHANGE VIEWS ON PROBLEMS, GET BETTER UNDERSTANDING OF REAL POSSIBILITIES OF INTERNATIONAL ECONOMIC COOPERATION, AND TO PROVIDE ENCOURAGEMENT TO UN BODIES AND OTHER INTERNATIONAL ORGANIZATIONS WHICH ARE ALREADY CONSIDERING THESE ISSUES IN DEPTH AND DETAIL;

(C) -- SPECIAL SESSION SHOULD THUS SUPPORT, NOT
DUPLICATE OR PRE-EMPT, EXPERT CONSIDERATION OF HIGHLY
COMPLEX PROBLEMS NOW UNDERWAY OR SCHEDULED IN IMF, GATT,
WORLD FOOD CONFERENCE, UNCTAD;

(D) -- (IF RAISED BY HOST GOVT): SOME DISCUSSION OF
ENERGY QUESTION IS INEVITABLE SINCE HIGHER OIL PRICES
IMPACT HEAVILY ON ECONOMIES OF DEVELOPED AND DEVELOPING
ALIKE, BUT WE ARE ANXIOUS THAT ANY SUCH DISCUSSION BE
CONSTRUCTIVE, FORWARD LOOKING, AND AIMED AT FINDING

WAYS FOR COOPERATIVE ACTION.

FYI. OIL PRICE ISSUE IS, OF COURSE, CONTENTIOUS ONE
WITHIN NON-ALIGNED AND GROUP OF 77. WE HOPE IT MAY BRING
SOME CONSUMER COUNTRIES TO A MORE REALISTIC ASSESSMENT
OF THEIR OWN ECONOMIC INTERESTS AND OF NECESSITY AND
POSSIBILITY OF BROAD COOPERATION BETWEEN CONSUMERS AND
PRODUCERS. MOREOVER, WE DO NOT RPT NOT WISH TO CREATE
IMPRESSION WE PLAYING ON THIS INCIPIENT SPLIT IN RANKS
OF NON-ALIGNED NOR ENCOURAGING DIVISIVE OR ACRIMONIOUS
DEBATE AMONG NON-ALIGNED AT SPECIAL SESSION. HENCE WE
WANT TO AVOID GETTING OUT IN FRONT ON OIL AND THEREFORE
YOU SHOULD DEAL WITH PRECEDING TOPIC AT THIS TIME ONLY
IF RAISED BY HOST GOVERNMENT. NEVERTHELESS, OIL
INCREASE IS FUNDAMENTAL TO DISCUSSION OF FUTURE ECONOMIC
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GROWTH AND DEVELOPMENT, AND WE DO NOT WANT ALGERIANS
AND MILITANT ARABS TO SUCCEED IN SWEEPING ISSUE UNDER
RUG. END FYI.

(E) -- (IF RAISED BY HOST GOVT) USG SHARES HOPE EXPRESSED
BY MANY UN MEMBERS THAT SPECIAL SESSION WILL NOT BE
DIVERTED FROM ITS FOCUS ON ECONOMIC QUESTIONS BY
CONTENTIOUS POLITICAL ISSUES. (FYI: ALGERIANS AND PRC
HAVE BOTH INDICATED, FOR EXAMPLE, THAT KHMER CREDENTIALS
"WILL NOT BE A PROBLEM" AT SPECIAL GA. WE DO NOT WISH
STIMULATE DISCUSSION THESE SUBJECTS BUT POSTS SHOULD
REMAIN ALERT TO INDICATIONS THEY MAY ARISE. END FYI.)

(F) -- HOST GOVERNMENT OBJECTIVES AT SPECIAL SESSION
AND THEIR THOUGHTS HOW WE MIGHT BEST COOPERATE WITH
THEM WOULD BE PARTICULARLY WELCOME.

6. FOR ALGIERS, GEORGETOWN, DAMASCUS, KUWAIT, DAR ES
SALAAM, DAKAR, MAGADISCIO, BAMAKO, CAIRO, BELGRADE.
WHILE FOREGOING ARE INFO ADDRESSEES, DEPARTMENT DOES NOT
WANT YOU TO APPROACH HOST GOVERNMENTS RE SPECIAL SESSION
ON ALGIERS MEETING. WE FEAR SUCH DEMARCHES, WHATEVER

WAS SAID, MIGHT BE INTERPRETED AS AMERICAN EFFORT TO
DIVIDE LDC'S OR TO SEEK POSITIVE LEADERSHIP ROLE IN
SPECIAL SESSION. AS INDICATED PREVIOUSLY, OUR STRATEGY
AT THIS STAGE AT LEAST IS TO LEAVE INITIATIVE TO LDC'S.

7. FOR DELHI, COLOMBO, KATHMANDU: WE PREFER NOT TO
RISK APPROACHING GOVERNMENTS TO WHICH YOU ARE ACCREDITED
BECAUSE OF THEIR SPECIAL CONCERN RE LDC PETROLEUM CRISIS.
WE FEAR THAT OUR DEMARCHE WOULD BECOME KNOWN AND MIGHT
BE MISINTERPRETED. FURTHERMORE, WHATEVER INDIA, SRI

LANKA AND NEPAL SAY ON THIS SUBJECT COULD BEAR MORE
WEIGHT IF IT KNOWN THAT US HAD MADE NO ATTEMPT TO
INFLUENCE THEIR POSITION.

8. FOR MEXICO CITY: ALTHOUGH MEXICO NOT MEMBER NACC,
WE HAD CONSIDERED POSSIBILITY OF SUPPORTING ACCELERATED
CONSIDERATION OF MEXICO-INSPIRED CHARTER OF ECONOMIC
RIGHTS AND DUTIES DURING SESSION. HOWEVER, IT NOW APPEARS
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MEXICO HAS RESERVATIONS ABOUT PUSHING CHARTER AT THIS
SESSION, AND WE HAVE FOR MOMENT DECIDED NOT APPROACH
MEXICO ON THIS SUBJECT. WOULD APPRECIATE YOUR VIEWS.

9. PLEASE REPEAT REPLIES INFO USUN AND GENEVA. KISSINGER
UNQUOTE KISSINGER

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